

Message Text

SECRET

PAGE 01 SALT T 00130 01 OF 02 281809Z

42

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00 INRE-00

ACDE-00 /026 W

----- 040690

P R 281650Z APR 76

FM USDEL SALT TWO GENEVA

TO SECSTATE WASHDC PRIORITY 3049

INFO AMEMBASSY MOSCOW

USMISSION NATO

S E C R E T SECTION 1 OF 2 SALT TWO GENEVA 0130

EXDIS/SALT

DEPT ALSO PASS DOD

SPECAT EXCLUSIVE FOR SECDEF

E.O. 11652: XGDS-1

TAGS: PARM

SUBJECT: DEPUTY MINISTER SEMENOV'S STATEMENT OF APRIL 28, 1976
(SALT TWO-994)

THE FOLLOWING IS STATEMENT DELIVERED BY DEPUTY MINISTER
SEMENOV AT THE SALT TWO MEETING OF APRIL 28, 1976.

SEMENOV STATEMENT, APRIL 28, 1976

I

THE SOVIET SIDE HAS CAREFULLY CONSIDERED THE U.S.
SIDE'S PROPOSAL OF MARCH 2, 1976 THAT BY THE TIME OF
SIGNATURE OF THE NEW AGREEMENT THE SIDES REACH AGREE-
MENT ON THE NUMBERS OF STRATEGIC OFFENSIVE ARMS IN
EACH CATEGORY POSSESSED BY EACH SIDE AS OF THAT DATE
AND THAT CHANGES TO SUCH NUMBER BE REPORTED TWICE A
YEAR IN THE STANDING CONSULTATIVE COMMISSION. IN THIS
CONNECTION, THE PERTINENT CLARIFICATIONS OF THE U.S.

SECRET

SECRET

PAGE 02 SALT T 00130 01 OF 02 281809Z

DELEGATION WERE ALSO STUDIED.

THE POSITION OF PRINCIPLE OF THE SOVIET SIDE ON
THIS QUESTION WAS SET FORTH BY THE USSR DELEGATION IN
THE COURSE OF HEADS OF DELEGATION MEETINGS ON MARCH 23
AND 30, AND ALSO ON APRIL 27, 1976.

TODAY WE HAVE THE FOLLOWING TO STATE IN THAT CONNECTION.

THE AIDE-MEMOIRE OF DECEMBER 10, 1974 RECORDS
AGREEMENT BETWEEN THE SIDES ON THE QUESTION OF NUMBERS,
NAMELY ON ESTABLISHING EQUAL OVERALL LIMITS OF 2,400
AND 1,320 FOR STRATEGIC OFFENSIVE ARMS. NO OTHER UNDER-
STANDING OF ANY KIND ON NUMBERS IS CONTAINED IN THE
AIDE-MEMOIRE OF DECEMBER 10, 1974, THE PROVISIONS OF
WHICH ARE TO GUIDE THE DELEGATIONS IN THEIR WORK.

ACCORDING TO THE AIDE-MEMOIRE, WITHIN THE OVERALL
LIMITS BEING ESTABLISHED AND SUBJECT TO COMPLIANCE WITH
THE OTHER RELEVANT PROVISIONS OF THE DRAFT, THE SIDES
WILL BE FREE TO DETERMINE THE COMPOSITION OF THE STRATEGIC
OFFENSIVE ARMS BEING LIMITED. THEREFORE, TO INCLUDE IN
ONE FORM OR ANOTHER THE QUESTION OF NUMBERS OF STRATEGIC
OFFENSIVE ARMS BY CATEGORY AMONG THE QUESTIONS DISCUSSED
IN THE COURSE OF THE NEGOTIATIONS BETWEEN THE DELEGATIONS
CONFLICTS WITH THE MEANING OF THE VLADIVOSTOK UNDERSTAND-
ING.

IN ITS CONTEXT THE PROPOSAL OF THE U.S. SIDE ALSO
CONFLICTS WITH THE FUNDAMENTAL PRINCIPLE, AGREED BETWEEN
THE SIDES, OF VERIFICATION BY NATIONAL TECHNICAL MEANS.
IT IS PRECISELY COMPLIANCE BY THE SIDES WITH THE LIMITA-
TIONS BEING ESTABLISHED UNDER THE NEW AGREEMENT, WHICH IS
SUBJECT TO VERIFICATION BY THESE MEANS, AND NOT THE DATA
ON WHICH IT IS PROPOSED THAT AN UNDERSTANDING BE REACHED,
AND WHICH IT IS PROPOSED TO EXCHANGE IN THE FUTURE.

THE APPROACH CONTAINED IN THE AFOREMENTIONED
PROPOSAL CAN RAISE DOUBTS ABOUT THE ABILITY OF NATIONAL
TECHNICAL MEANS OF VERIFICATION TO PROVIDE ASSURANCE OF
COMPLIANCE WITH THE LIMITATIONS BEING ESTABLISHED. AND
SECRET

SECRET

PAGE 03 SALT T 00130 01 OF 02 281809Z

YET, ANY WEAKENING OR ERODING OF THE PRINCIPLE OF
VERIFICATION BY NATIONAL TECHNICAL MEANS IS INADMISSIBLE.
THIS WOULD IN FACT MEAN TO UNDERMINE THE FOUNDATION OF
THE AGREEMENT AS A WHOLE.

ALL THE PROVISIONS OF THE JOINT DRAFT BEING WORKED
OUT, TAKEN IN THEIR TOTALITY, INCLUDING THE DEFINITIONS
OF SYSTEMS TO BE LIMITED, THE ARTICLES CONCERNING LIMITA-

TIONS, AS WELL AS THE PROVISIONS ON VERIFICATION BY NATIONAL TECHNICAL MEANS, PROVIDE THE NECESSARY ASSURANCE OF COMPLIANCE WITH THE OBLIGATIONS BEING ASSUMED BY THE SIDES.

PROCEEDING FROM THESE CONSIDERATIONS, THE USSR DELEGATION, IN ACCORDANCE WITH ITS INSTRUCTIONS, REJECTED AS UNACCEPTABLE, THE PROPOSAL THAT BY THE TIME OF SIGNATURE OF THE AGREEMENT THERE BE AGREEMENT ON THE NUMBERS OF STRATEGIC OFFENSIVE ARMS IN EACH CATEGORY POSSESSED BY EACH SIDE AS OF THAT DATE, AND THAT CHANGES TO SUCH NUMBERS BE REPORTED TWICE A YEAR IN THE SCC.

THE USSR DELEGATION REAFFIRMS THE SOVIET SIDE'S POSITION ON THIS QUESTION.

II

IN THE COURSE OF THE ONGOING NEGOTIATIONS BETWEEN THE DELEGATIONS, MUCH ATTENTION HAS BEEN GIVEN TO CONSIDERATION OF THE QUESTIONS INVOLVED IN REACHING AGREEMENT ON THE FORMULATIONS OF ARTICLE XVII, PAR. 2-- CONCERNING THE FUNCTIONS OF THE STANDING CONSULTATIVE COMMISSION IN CONNECTION WITH THE NEW AGREEMENT.

AS A RESULT OF THIS WORK, THE DELEGATIONS AGREED AD REFERENDUM UPON A NUMBER OF THE PROVISIONS OF THAT PARAGRAPH OF ARTICLE XVII. THE AGREED PROVISIONS OF ARTICLE XVII, PAR. 2, ARE REFLECTED IN THE WORKING DOCUMENT CONTAINING THE JOINT DRAFT TEXT, WHICH IS USED BY THE DELEGATIONS.

TAKING INTO ACCOUNT THE CONSIDERATIONS AND WISHES
SECRET

SECRET

PAGE 04 SALT T 00130 01 OF 02 281809Z

EXPRESSED BY THE U.S. DELEGATION IN THE COURSE OF THE NEGOTIATIONS, THE USSR DELEGATION AT ONE TIME TABLED A PROPOSAL TO INCLUDE IN ARTICLE XVII, SUBPARAGRAPH 2(B), A PROVISION ACCORDING TO WHICH THE SIDES, WITHIN THE FRAMEWORK OF THE SCC, WOULD DIRECT INQUIRIES, AS APPROPRIATE, AND PROVIDE INFORMATION ON A VOLUNTARY BASIS, INCLUDING BY WAY OF REPLY TO THESE INQUIRIES, THAT EITHER SIDE CONSIDERS NECESSARY TO ASSURE CONFIDENCE IN COMPLIANCE WITH THE OBLIGATIONS ASSUMED.

THE SIDES ARE AWARE OF THE USSR DELEGATION'S PROPOSAL THAT IN THE SCC PROCEDURES ALSO BE AGREED UPON FOR REMOVAL OF STRATEGIC OFFENSIVE ARMS FROM THE AGGREGATE NUMBERS WHEN THEY OTHERWISE CEASE TO BE SUBJECT TO THE LIMITATIONS PROVIDED FOR IN THE NEW AGREEMENT.

TO MEET THE WISHES OF THE U.S. SIDE, THE USSR
DELEGATION ON APRIL 14, 1976 PROPOSED THAT THE PROVISIONS
OF ARTICLE XVII, PAR. 2, BE SUPPLEMENTED BY AN INDICATION
OF THE POSSIBILITY OF AGREEING UPON PROCEDURES IN THE
SCC FOR THE REPLACEMENT AND CONVERSION OF THE STRATEGIC
OFFENSIVE ARMS OF THE SIDES WITHIN THE FRAMEWORK OF THE
LIMITATIONS BEING ESTABLISHED UNDER THE NEW AGREEMENT.

SECRET

NNN

SECRET

PAGE 01 SALT T 00130 02 OF 02 281809Z

41

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00 INRE-00

ACDE-00 /026 W

----- 040674

P R 281650Z APR 76

FM USDEL SALT TWO GENEVA

TO SECSTATE WASHDC PRIORITY 3050

INFO AMEMBASSY MOSCOW

USMISSION NATO

S E C R E T SECTION 2 OF 2 SALT TWO GENEVA 0130

EXDIS/SALT

DEPT ALSO PASS DOD

SPECAT EXCLUSIVE FOR SECDEF

THE U.S. DELEGATION'S STATEMENT OF APRIL 22,
1976 CAN BE UNDERSTOOD TO MEAN THAT THE U.S. SIDE IN
PRINCIPLE AGREES WITH THESE SOVIET PROPOSALS.

A POSITIVE FACTOR IN THE CONSIDERABLE CONVERGENCE
OF THE POSITIONS OF THE SIDES ON SCC FUNCTIONS, WHICH
HAS BECOME APPARENT, IS ALSO THE READINESS EXPRESSED
BY THE U.S. DELEGATION TO OMIT SUBPARAGRAPHS 2(A)
AND 2(I) OF THE U.S. VERSION OF ARTICLE XVII, PAR. 2,
AND TO ELIMINATE IN SUBPARAGRAPH (B) THE PROVISIONS ON
PRIOR NOTIFICATION AND THE REFERENCES TO DATES.

TO FACILITATE COMPLETING AGREEMENT ON ARTICLE XVII
AS A WHOLE, THE USSR DELEGATION SUBMITS FOR CONSIDERA-
TION THE FOLLOWING NEW VERSION OF SUBPARAGRAPH 2(E) OF
THAT ARTICLE:

"SUBPARAGRAPH 2(E) OF ARTICLE XVII.

(E) AGREE UPON PROCEDURES FOR REPLACEMENT OF
SECRET

SECRET

PAGE 02 SALT T 00130 02 OF 02 281809Z

CONVERSION AND PROCEDURES AND DATES FOR DISMANTLING
OR DESTRUCTION OF STRATEGIC OFFENSIVE ARMS IN CASES
PROVIDED FOR BY THE PROVISIONS OF THIS AGREEMENT, AND
UPON PROCEDURES FOR REMOVAL OF SUCH ARMS FROM THE
AGGREGATE NUMBERS WHEN THEY OTHERWISE CEASE TO BE
SUBJECT TO THE LIMITATIONS PROVIDED FOR IN THIS AGREEMENT."

THE PROPOSAL TABLED BY THE USSR DELEGATION TODAY,
WHICH TAKES INTO ACCOUNT THE EXCHANGE OF VIEWS HELD ON
THAT QUESTION IN THE COURSE OF THE NEGOTIATIONS, CREATES
FAVORABLE PRECONDITIONS FOR REACHING AGREEMENT ON
ARTICLE XVII AS A WHOLE.

I THINK THAT FURTHER WORK ON AGREEING UPON
THE WORDING OF ARTICLE XVII, SUBPARAGRAPH 2(E), COULD
BE CARRIED OUT IN THE DRAFTING GROUP.

III

MR. AMBASSADOR,

THE U.S. DELEGATION'S STATEMENT OF MARCH 5, 1976
REFERRED TO THE QUESTION OF AN AGREED STATEMENT ABOUT
THE LOCATIONS OF THE SIDES' ICBM TEST RANGES IN
CONNECTION WITH ARTICLE VII OF THE JOINT DRAFT.

IN THIS CONNECTION, AT THE MARCH 17, 1976 MEETING
THE USSR DELEGATION SHOWED IN A WELL-REASONED MANNER
THAT IN ESSENCE SUCH AN APPROACH RUNS COUNTER TO THE
AGREED PRINCIPLE OF VERIFICATION BY NATIONAL TECHNICAL
MEANS, AND IS INCONSISTENT WITH THE PURPOSE AND OBJECTIVES
OF THE AGREEMENT BEING WORKED OUT. WE PROCEED FROM THE
PREMISE THAT APPROPRIATE DATA CONCERNING THE LOCATION
OF TEST RANGES CAN CERTAINLY BE OBTAINED BY THE NATIONAL
TECHNICAL MEANS OF VERIFICATION OF THE SIDES.

THE USSR DELEGATION REAFFIRMS THAT THE SOVIET SIDE
CANNOT AGREE WITH THE PROPOSAL FOR AN AGREED STATEMENT
ABOUT TEST RANGES IN CONNECTION WITH ARTICLE VII OF THE

JOINT DRAFT OF THE AGREEMENT BEING WORKED OUT. JOHNSON

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TEXT, SALT (ARMS CONTROL), SPEECHES
Control Number: n/a
Copy: SINGLE
Draft Date: 28 APR 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976SALTT00130
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: N/A
Film Number: D760162-0260
From: SALT TALKS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760414/aaaaalav.tel
Line Count: 277
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 05 FEB 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 FEB 2004 by GarlanWA>; APPROVED <02 SEP 2004 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: DEPUTY MINISTER SEMENOV'S STATEMENT OF APRIL 28, 1976 (SALT TWO-994)
TAGS: PARM, US, UR, (SEMENOV)
To: SECSTATE WASHDC MOSCOW NATO
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006